Appendix C—Transportation of Infectious Substances

An infectious substance is a material known to contain or reasonably expected to contain a pathogen. A pathogen is a microorganism (including bacteria, viruses, rickettsiae, parasites, fungi) or other agent, such as a proteinaceous infectious particle (prion), that can cause disease in humans or animals. Infectious substances may exist as purified and concentrated cultures, but may also be present in a variety of materials, such as body fluids or tissues. Transportation of infectious substances and materials that are known or suspected to contain them are regulated as hazardous materials by the United State Department of Transportation (DOT), foreign governments, and the International Civil Aviation Organization, and their transportation is subject to regulatory controls. For transport purposes, the term "infectious substance" is understood to include the term "etiologic agent."

Transportation Regulations

International and domestic transport regulations for infectious substances are designed to prevent the release of these materials in transit to protect the public, workers, property, and the environment from the harmful effects that may occur from exposure to these materials. Protection is achieved through rigorous packaging requirements and hazard communication. Packages must be designed to withstand rough handling and other forces experienced in transportation, such as changes in air pressure and temperature, vibration, stacking, and moisture. Hazard communication includes shipping papers, labels, markings on the outside of packagings, and other information necessary to enable transport workers and emergency response personnel to correctly identify the material and respond efficiently in an emergency situation. In addition, shippers and carriers must be trained on these regulations so they can properly prepare shipments and recognize and respond to the risks posed by these materials.

Select agents include infectious substances that have been identified by the CDC and the USDA as having the potential to pose a severe threat to public health and safety. Persons who offer for transportation or transport select agents in commerce in the United States must develop and implement security plans for such transportation. A security plan must include an assessment of the possible transportation security risks for materials covered by the security plan and specific measures to reduce or eliminate the assessed risks. At a minimum, a security plan must include measures to address those risks associated with personnel security, en route security, and unauthorized access.

Regulations

Department of Transportation. 49 CFR Part 171-180, Hazardous Materials Regulations. Applies to the shipment of infectious substances in commercial transportation within the United States. Information on these regulations is available at: http://www.phmsa.dot.gov/hazmat.

United States Postal Service (USPS). 39 CFR Part 20, International Postal Service (International Mail Manual), and Part 111, General Information on Postal Service (Domestic Mail Manual). Regulations on transporting infectious substances through the USPS are codified in Section 601.10.17 of the Domestic Mail Manual and Section 135 of the International Mail Manual. A copy of the Domestic and International Mail Manuals may be obtained from the U.S. Government Printing Office by calling Monday through Friday, 7:30 a.m. – 9:00 p.m. EST: (202) 512-1800; toll free (866) 512-1800; or at the USPS Web site: http://bookstore.gpo.gov/.

Occupational Health and Safety Administration (OSHA). 29 CFR Part 1910.1030, Occupational Exposure to Bloodborne Pathogens. These regulations provide minimal packaging and labeling for blood and body fluids when transported within a laboratory or outside of it. Information may be obtained from your local OSHA office or at the OSHA Web site: http://www.osha.gov.

Technical Instructions for the Safe Transport of Dangerous Goods by Air (Technical Instructions). International Civil Aviation Organization (ICAO). Applies to the shipment of infectious substances by air and is recognized in the United States and by most countries worldwide. A copy of these regulations may be obtained from the ICAO Document Sales Unit at (514) 954-8022, fax: (514) 954-6769; e-mail: sales_unit@icao.int; or from the ICAO Web site: http://www.icao.int.

Dangerous Goods Regulations. International Air Transport Association (IATA). These regulations are issued by an airline association, are based on the ICAO Technical Instructions, and are followed by most airline carriers. A copy of these regulations is available at: http://www.who.int/en/; or by contacting the IATA Customer Care office at: telephone: +1 (514) 390 6726; fax: +1 (514) 874 9659; for Canada and USA (800) 716-6326 (toll free); Europe, Africa and Middle East +41 (22) 770 2751; fax: +41 (22) 770 2674; TTY: YMQTPXB, or e-mail: custserv@iata.org.

Transfers

Regulations governing the transfer of biological agents are designed to ensure that possession of these agents is in the best interest of the public and the nation. These regulations require documentation of personnel, facilities, justification of need and pre-approval of the transfer by a federal authority. The following regulations apply to this category:

Importation of Etiologic Agents of Human Disease. 42 CFR Part 71 Foreign Quarantine. Part 71.54 Etiological Agents, Hosts and Vectors. This regulation requires an import permit from the CDC for importation of etiologic agents, hosts or vectors of human disease. The regulation, application form, and additional guidance is available at the CDC Web site: http://www.cdc.gov/od/eaipp.

Completed application forms may be submitted to the CDC Etiologic Agent Import Permit Program by fax: (404) 718-2093, or by mail:

Centers for Disease Control and Prevention Etiologic Agent Import Permit Program 1600 Clifton Road, N.E., Mailstop A-46 Atlanta, GA 30333

Importation of select agents or toxins into the U.S. also requires the intended recipient to be registered with the Select Agent Program and submit an APHIS/CDC Form 2 to obtain approval to import the select agent or toxin prior to each importation event (see 42 CFR 73 and/or 9 CFR 121). More information regarding select agents and toxins is available at: www.selectagents.gov.

Importation of Etiologic Agents of Livestock, Poultry and Other Animal Diseases and Other Materials Derived from Livestock, Poultry or Other Animal. 9 CFR Parts 122. Organisms and Vectors. The USDA, APHIS, Veterinary Services (VS) requires that a permit be issued prior to the importation or domestic transfer (interstate movement) of etiologic disease agents of livestock, poultry, other animals. Information may be obtained at (301) 734-5960, or from the USDA Web site: http://www.aphis.usda.gov/animal_health. Completed permit applications may be submitted electronically at: http://www.aphis.usda.gov/permits/learn_epermits.shtml; or by fax to (301) 734-3652; or by mail to:

USDA APHIS VS National Center for Import and Export 4700 River Road Unit 2, Mailstop 22, Cubicle 1A07 Riverdale, MD 20737

Importation of select agents into the United States also requires the intended recipient to be registered with the Select Agent Program and submit an APHIS/CDC Form 2 to obtain approval to import the select agent or toxin prior to each importation event (see 42 CFR 73 and/or 9 CFR 121). More information regarding select agents and toxins is available at: http://www.aphis.usda.gov/programs/ag_selectagent/index.shtml.

Importation of Plant Pests 7 CFR Part 330. Federal Plant Pest Regulations; General; Plant Pests; Soil; Stone and Quarry Products; Garbage. This regulation requires a permit for movement into or through the United States, or interstate any plant pest or a regulated product, article, or means of conveyance in accordance with this part. Information can be obtained by calling (877) 770-5990 or at the USDA Web site: http://www.aphis.usda.gov/permits.

Export of Etiologic Agents of Humans, Animals, Plants and Related Materials; Department of Commerce (DoC); 5 CFR Parts 730 to 799. This regulation requires that exporters of a wide variety of etiologic agents of human, plant and animal

diseases, including genetic material, and products which might be used for culture of large amounts of agents, will require an export license. Information may be obtained by calling the DoC Bureau of Export Administration at (202) 482-4811, or at the DoC Web site: http://www.ntis.gov/products/export-regs.aspx; or at http://www.access.gpo.gov/bis/index.html; and http://www.bis.doc.gov.

Transfer of CDC Select Agents and Toxins. 42 CFR Part 73 Possession, Use, and Transfer of Select Agents and Toxins. The CDC regulates the possession, use, and transfer of select agents and toxins that have the potential to pose a severe threat to public health and safety. The CDC Select Agent Program registers all laboratories and other entities in the United States that possess, use, or transfer a select agent or toxin. Entities transferring or receiving select agents and toxins must be registered with the Select Agent Program and submit an APHIS/CDC Form 2 (see 42 CFR 73 and/or 9 CFR 121) to obtain approval prior to transfer of a select agent or toxin. The regulations, Select Agent Program forms, and additional guidance is available at the CDC Web site: www.selectagents.gov.

Transfer of USDA Select Agents and Toxins. 9 CFR Part 121 Possession, Use, and Transfer of Select Agents and Toxins. The USDA, APHIS, VS regulates the possession, use, and transfer of select agents and toxins that have the potential to pose a severe threat to animal health or animal products. The VS Select Agent Program oversees these activities and registers all laboratories and other entities in the U.S. that possess, use, or transfer a VS select agent or toxin. Entities transferring or receiving select agents and toxins must be registered with either the CDC or APHIS Select Agent Program, and submit an APHIS/CDC Form 2 (see 42 CFR 73 and/or 9 CFR 121) to obtain approval prior to transfer of a select agent or toxin. The regulations, Select Agent Program forms, and additional guidance is available at the APHIS Web site: http://www.aphis.usda.gov/programs/ag_selectagent/index.shtml.

Transfer of USDA Plant Pests

The movement of Plant Pests is regulated under two distinct and separate regulations: (1) 7 CFR Part 331. Agricultural Bioterrorism Protection Act of 2002; Possession, Use, and Transfer of Biological Agents and Toxins; and (2) 7 CFR Part 330 Federal Plant Pest Regulations; General; Plant Pests; Soil; Stone and Quarry Products; Garbage. The regulation found at 7 CFR Part 331 requires an approved Transfer Form (APHIS/CDC Form 2) prior to importation, interstate, or intrastate movement of a Select Agent Plant Pest. In addition, under 7 CFR Part 330, the movement of a Plant Pest also requires a permit for movement into or through the United States, or interstate any plant pest or a regulated product, article, or means of conveyance in accordance with this part. Information can be obtained by calling (301) 734-5960 or at the USDA Web site: http://www.aphis.usda.gov/programs/ag-selectagent/index.shtml.

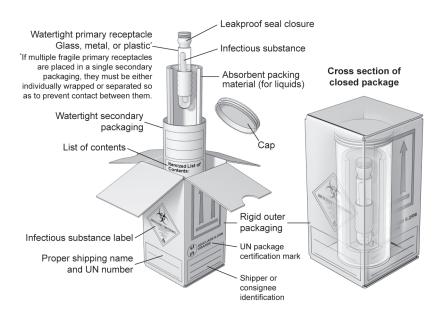
General DOT Packaging Requirements for Transport of Infectious Substances by Aircraft

The DOT packagings for transporting infectious substances by aircraft are required by domestic and international aircraft carriers, and are the basis for infectious substance packagings for motor vehicle, railcar, and vessel transport. The following is a summary of each packaging type and related transportation requirements.

Category A Infectious Substance (UN 2814 and UN 2900): Figure 1. A Category A material is an infectious substance that is transported in a form that is capable of causing permanent disability or life-threatening or fatal disease to otherwise healthy humans or animals when exposure to it occurs. An exposure occurs when an infectious substance is released outside of its protective packaging, resulting in physical contact with humans or animals. Category A infectious substances are assigned to identification number "UN 2814" for substances that cause disease in humans or in both humans and animals, or "UN 2900" for substances that cause disease in animals only.

Figure 1 shows an example of the UN standard triple packaging system for materials known or suspected of being a Category A infectious substance. The package consists of a watertight primary receptacle or receptacles; a watertight secondary packaging; for liquid materials, the secondary packaging must contain absorbent material in sufficient quantities to absorb the entire contents of all primary receptacles; and a rigid outer packaging of adequate strength for its capacity, mass, and intended use. Each surface of the external dimension of the packaging must be 100 mm (3.9 inches) or more. The completed package must pass specific performance tests, including a drop test and a water-spray test, and must be capable of withstanding, without leakage, an internal pressure producing a pressure differential of not less than 95 kPa (0.95 bar, 14 psi). The completed package must also be capable of withstanding, without leakage, temperatures in the range of -40°C to +55°C (-40°F to 131°F). The completed package must be marked "Infectious substances, affecting humans, UN 2814" or "Infectious substances, affecting animals, UN 2900" and labeled with a Division 6.2 (infectious substance) label. In addition, the package must be accompanied by appropriate shipping documentation, including a shipping paper and emergency response information.

Figure 1. A Category A UN Standard Triple Packaging



Biological specimen, Category B (UN 3373): Figure 2. (previously known as Clinical specimen and Diagnostic Specimen). A Category B infectious substance is one that does not meet the criteria for inclusion in Category A. A Category B infectious substance does not cause permanent disability or life-threatening or fatal disease to humans or animals when exposure to it occurs. The proper shipping name for a Category B infectious substance, "Biological specimen, Category B," is assigned to identification number "UN 3373." The proper shipping names "Diagnostic specimen" and "Clinical specimen" may no longer be used (as of January 1, 2007).

Figure 2 shows an example of the triple packaging system for materials known or suspected of containing a Category B infectious substance. A Category B infectious substance must be placed in a packaging consisting of a leak proof primary receptacle, leak proof secondary packaging, and rigid outer packaging. At least one surface of the outer packaging must have a minimum dimension of 100 mm by 100 mm (3.9 inches). The packaging must be of good quality and strong enough to withstand the shocks and loadings normally encountered during transportation. For liquid materials, the secondary packaging must contain absorbent material in sufficient quantities to absorb the entire contents of all primary receptacles. The primary or secondary packaging must be capable of withstanding, without leakage, an internal pressure producing a pressure differential of 95 kPa. The package must be constructed and closed to prevent any loss of contents that might be caused under normal transportation conditions by vibration or changes in temperature, humidity, or pressure. The completed package must be capable of passing a 1.2-meter (3.9 feet) drop test. The package must be marked with a diamond-shaped marking containing the identification number "UN 3373" and with the proper shipping name "Biological substance, Category B." In addition, the name, address, and telephone number of a person knowledgeable about the material must be provided on a written document, such as an air waybill, or on the package itself.

Primary receptacle leakproof or siftproof Infectious Secondary packaging Cross section of substance leakproof or siftproof closed package (e.g., sealed plastic bag or other intermediate Absorbent packaging) material Rigid Outer packaging Cushion material Package mark Name and telephone number of a person responsible. (This information may instead be provided on a written document such as an air waybill)

Figure 2. A Category B Non-specification Triple Packaging